



Food and Nutrition Service

U.S. DEPARTMENT OF AGRICULTURE

October 22, 2024

Meorah Solar  
SNAP Program Manager  
Department of Human Services  
500 Summer St. NE  
Salem, Oregon 97331

RE: Supplemental Nutrition Assistance Program (SNAP) – Oregon Request to Waive Able-Bodied Adults Without Dependents Time Limit – Initial – Approval

Dear Program Manager Solar:

This is in response to the Oregon Department of Human Services' October 7, 2024, request to waive the Supplemental Nutrition Assistance Program (SNAP) time limit for able-bodied adults without dependents (ABAWDs). The attached waiver response includes the approved areas, the supporting evidence used, and the conditions of approval.

The Food and Nutrition Service (FNS) also reminds the State agency that it must measure the 3-year period and track ABAWDs on a continuous basis, even in areas under a waiver. The State agency must continue tracking so that the State agency will be ready to transition off the waiver when it expires and reintroduce the time limit. Please contact your Regional Office representative with any questions.

Sincerely,

Signed by:

*Catrina Kamau*

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Catrina L. Kamau  
Chief  
Certification Policy Branch  
Program Development Division  
Supplemental Nutrition Assistance Program

Enclosure

Enclosure

**ABLE-BODIED ADULTS WITHOUT DEPENDENTS (ABAWD)  
WAIVER RESPONSE**

- 1. Request Type:** Initial
- 2. Statutory Citation:** Section 6(o) of the Food and Nutrition Act of 2008
- 3. Regulatory Citation:** 7 CFR 273.24
- 4. State:** Oregon
- 5. Food and Nutrition Service (FNS) Region:** Western
- 6. Requirement:** Section 6(o) of the Food and Nutrition Act of 2008 and regulations at 7 CFR 273.24 provide that no individual shall be eligible to participate in the Supplemental Nutrition Assistance Program (SNAP) as a member of any household if the individual received program benefits for more than 3 months during any 3-year period in which the individual was subject to but did not comply with the ABAWD work requirement. Section 6(o) and 7 CFR 273.24 also provide that, upon the request of the State agency, the Secretary may waive the applicability of the 3-month ABAWD time limit for any group of individuals in the State if the Secretary makes a determination that the area in which the individuals reside has an unemployment rate of over 10 percent, or does not have a sufficient number of jobs to provide employment for the individuals.
- 7. Requested Area(s) and Support:** The State agency requested to waive the ABAWD time limit in 30 counties and 7 reservation areas from January 1, 2025, through December 31, 2025.

The State agency supported its request based upon the combined area of 30 counties having an aggregate average unemployment rate 20 percent above the national average for the for the 24-month period of February 2022 through January 2024. During this period, the national average unemployment rate was 3.6 percent; 20 percent above that rate is 4.3 percent. The average unemployment rate for the combined area was 4.3 percent during the 24-month period (Table 1).

**Table 1: Combined Area 1 (Bureau of Labor Statistics Local Area Unemployment Data, February 2022 – January 2024)**

<b>Combined Area 1</b>
Baker County, OR
Clatsop County, OR
Columbia County, OR
Coos County, OR
Crook County, OR
Curry County, OR
Deschutes County, OR
Douglas County, OR
Gilliam County, OR
Grant County, OR
Harney County, OR
Jackson County, OR
Jefferson County, OR
Josephine County, OR
Klamath County, OR
Lake County, OR
Lane County, OR
Lincoln County, OR
Linn County, OR
Malheur County, OR
Marion County, OR
Morrow County, OR
Polk County, OR
Sherman County, OR
Tillamook County, OR
Umatilla County, OR
Union County, OR
Wallowa County, OR
Wasco County, OR
Wheeler County, OR
<b>Combined Area Unemployment Rate: 4.3%</b>

Data extracted from <http://www.bls.gov> on October 9, 2024.

The State agency supported its request for the 7 reservation areas based up the areas each having an average unemployment rate 20 percent above the national average for the 24-month period of February 2022 through January 2024. During this period, the national average unemployment rate was 3.6 percent; 20 percent above that rate is 4.3 percent. The average unemployment rate for the requested reservation areas was 5.0 percent or greater during the 24-month period (Table 2).

**Table 2: Reservation Areas (2022 American Community Survey and Bureau of Labor Statistics Data, February 2022 – January 2024)**

<b>Reservation Areas</b>	<b>Unemployment Rate</b>
Celilo Village, OR	8.3%
Coos, Lower Umpqua, and Siuslaw Reservation and Off-Reservation Trust Land, OR	5.2%
Cow Creek Reservation and Off-Reservation Trust Land, OR	9.6%
Grand Ronde Community and Off-Reservation Trust Land, OR	9.3%
Siletz Reservation and Off-Reservation Trust Land, OR	20.8%
Umatilla Reservation and Off-Reservation Trust Land, OR	5.0%
Warm Springs Reservation and Off-Reservation Trust Land, OR	9.0%

Data extracted from <http://www.bls.gov> and <https://data.census.gov> on October 9, 2024.

- 8. FNS Action and Justification:** FNS is approving the State agency’s request to waive the ABAWD time limit. The State agency’s request meets the requirements for approval provided at 7 CFR 273.24(f) and relevant FNS guidance.
  
- 9. Authority:** The waiver is approved pursuant to section 6(o) of the Food and Nutrition Act of 2008 and 7 CFR 273.24(f).
  
- 10. Implementation Date:** January 1, 2025
  
- 11. Expiration Date:** December 31, 2025
  
- 12. Information Required to Submit a Modification, Extension, or New Waiver:** To receive a modification, extension, or submit a new waiver to replace the current waiver, the State agency must provide FNS with a formal request supported by data or other information as described in 7 CFR 273.24(f). Any request based upon unemployment rates must include data spreadsheets and supporting documentation.
  
- 13. State Agency Contact Information:**  
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 Phone: 503-586-6324  
 Email: [antonio.heras-delaluz@odhs.oregon.gov](mailto:antonio.heras-delaluz@odhs.oregon.gov)
  
- 14. FNS Regional Office Contact Information:**  
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