



# Oregon

Theodore R. Kulongoski, Governor

**Department of Human Services**  
Children, Adults and Families  
Administration

500 Summer Street NE, E62  
Salem, OR 97301-1067

503-945-5600

Fax 503-581-6198

TTY 503-945-5896



March 28, 2005

Dennis Stewart, Regional Director  
USDA, FNS; Western Region  
550 Kearny Street, Room 400  
San Francisco, CA 94108-2518

200039

Dear Mr. Stewart:

Enclosed for your consideration is a renewal to Oregon's Labor Surplus waiver #2000039.

The Food and Nutrition Service originally approved this waiver on April 21, 2000 with an annual renewal. The waiver allows Able-Bodied Adults Without Dependents (ABAWDs) to be exempt from the three-month time limit for food stamps. Oregon proposes to extend the current waiver for the period May 1, 2005 through April 30, 2006.

The U.S. Department of Labor Employment and Training Administration has identified 21 Oregon counties, parts of ten counties and five cities as Labor Surplus Areas (LSA). The 21 Oregon counties are; Baker, Columbia, Coos, Crook, Curry, Douglas, Grant, Harney, Hood River, Jefferson, Josephine, Klamath, Lake, Lincoln, Malheur, Morrow, Sherman, Umatilla, Wallowa, Wasco, and Wheeler.

The ten partial counties identified as LSAs are; Clackamas (less cities of Lake Oswego, Oregon City and Portland), Deschutes (less city of Bend), Jackson (less city of Medford), Lane (less cities of Eugene and Springfield), Linn (less city of Albany), Marion (less cities of Keizer and Salem), Multnomah (less cities of Gresham, Lake Oswego and Portland), Polk (less city of Salem), Washington (less cities of Beaverton, Hillsboro, Portland and Tigard) and Yamhill (less city of McMinnville).

*"Assisting People to Become Independent, Healthy and Safe"*  
An Equal Opportunity Employer

Dennis Stewart  
March 28, 2005  
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The cities are Albany (in Linn county), McMinnville (in Yamhill county), Portland (in Clackamas, Multnomah and Washington counties), Salem (in Marion and Polk counties), and Springfield (in Lane county).

In addition to these LSAs, this waiver request includes waiving the three-month time limit for ABAWDs for the entire State of Oregon.

The state has experienced an averaged unemployment rate of at least 20% higher than the national average over a 24-month period. During the period of January 2003 through December 2004, Oregon has consistently had an unemployment rate that is higher than the national average.

Enclosed with this letter is the request to renew Oregon's Labor Surplus waiver for May 1, 2005 through April 30, 2006.

Should you have any questions about this waiver request, please contact Anne Hilgers at (503) 945-6105. I look forward to hearing from you soon.

Sincerely,



Sue Abrams, Administrator  
Children, Adults and Families (CAF)  
Department of Human Services (DHS)

Enclosure

cc: Jim Neely, Deputy Assistant Director - Field, CAF, DHS  
Deanna Hartwig, DHS-Seniors and People with Disabilities  
Carolyn Ross, FS Program Manager, CAF, DHS  
Monte Burke, Program Integrity Manager, CAF, DHS  
Susan Beckett, Quality Control Manager, CAF, DHS



United States Department of Agriculture  
Food and Nutrition Service

Western Region

Reply to  
Attn of:

FS-10-6-OR/Waiver 2000039

Date: April 18, 2005

Subject:

Oregon ABAWD Waiver Extension

To:

Art Foley, Director  
Program Development Division

Attached please find Oregon's request to extend and modify the above ABAWD waiver.

The State requests to extend the ABAWD waiver for one more year. OR had requested an extension of the prior year's waiver for cities & counties designated as Labor Surplus Areas (LSA's), while also requesting that the rest of the state be exempted based on a 24-month unemployment rate that was 20 percent higher than the national average for the same 24-month period.

The request is supported by data that show the lack of sufficient jobs. The State's request for an extension of the prior year's waiver approval continues to identify certain counties and cities that have been designated as Labor Surplus Areas (LSA's) by the Department of Labor's ETA. Those counties and cities are individually named in the waiver request, and have been verified as designated LSA's.

The State has requested that all areas that have not been designated as LSA's also be waived based on Oregon's 24-month average unemployment rate that is 20 percent above the national average for the same 24-month period. The 24-month period used is January 2003 through December 2004. This 24-month period is not earlier than the 24-month period the Employment and Training Administration (ETA) used to designate LSAs for fiscal year 2005; January 2002 through December 2003.

We have reviewed the State's request and justification based on the 24-month period criteria as well as the LSA designation for those specific counties and cities that are included on the LSA list and in the waiver request. We find that all criteria has been met for a Statewide exemption based on an unemployment rate of 7.78 percent, seasonally adjusted, and 8.11 percent, not-seasonally adjusted for the 24-month period of January 2003 – December 2004. This exceeds the national average of 5.9 percent for the same 24-month period, by at least 20 percent.

We recommend approving a Statewide waiver based on the 24-month criteria, and do not see a need for a separate waiver, for those cities and counties that have been identified as LSA's. We request the assignment of a new waiver number for the Statewide waiver based on the 24-month average unemployment rate that is 20 percent above the national average for the same 24-month period.

If you have any questions please contact Hope Rios at 415. 705.1323, ext. 315.

DENNIS STEWART  
Regional Director  
Food Stamp Program  
Western Region

Attachment

cc: POS OR desk  
POI QC

NC's address for their FSP application form

<http://info.dhhs.state.nc.us/olm/forms/>



OREGON LABOR FORCE AND UNEMPLOYMENT BY AREA (1)(2)  
(Not Seasonally Adjusted)

	December 2004 (3)			November 2004 (4)			December 2003		
	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL RATE	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL RATE	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL RATE
UNITED STATES (THOUSANDS) U.S. SEASONALLY ADJUSTED	147,877	140,278	7,599 5.1	148,249	140,581	7,668 5.2	146,501	138,556	7,945 5.4
STATE OF OREGON: OREGON SEASONALLY ADJUSTED	1,850,176	1,728,998	121,178 6.5	1,862,653	1,736,061	125,862 6.7	1,841,043	1,708,641	136,362 7.3
PORTLAND-VANCOUVER	1,086,761	1,020,567	66,194 6.1	1,090,626	1,020,792	69,834 6.4	1,085,760	1,006,449	79,311 7.3
OR-WA PMSA (5)	42,829	41,423	1,406 3.3	43,066	41,568	1,498 3.5	42,413	40,864	1,549 3.7
CORVALLIS MSA (6)	174,478	163,855	10,623 6.2	174,064	162,739	11,325 6.5	172,831	161,034	11,837 6.8
EUGENE-SPRINGFIELD MSA (7)	100,100	94,346	5,754 5.7	101,078	95,116	5,963 5.9	97,385	91,341	6,044 6.2
MEDFORD-ASHLAND MSA (8)	179,303	166,916	12,387 6.9	181,724	168,592	12,732 7.0	179,057	165,877	13,180 7.4
SALEM MSA (8)	7,249	6,628	621 8.6	7,345	6,771	674 9.2	7,258	6,590	668 9.2
BAKER	18,688	17,457	1,231 6.5	18,876	17,614	1,262 6.7	18,254	17,032	1,222 6.7
CLATSOP	28,619	26,518	2,101 8.0	28,820	26,370	2,450 8.5	28,229	25,874	2,355 8.3
COOS	7,600	6,950	650 7.1	7,712	7,031	681 8.8	7,519	6,779	740 9.8
CROOK	9,230	8,578	652 7.1	9,258	8,664	694 8.4	8,988	8,305	683 8.1
CURRY	71,048	66,474	4,574 6.4	71,170	66,592	4,578 6.4	69,889	64,028	4,871 7.1
DESCHUTES	40,249	44,078	4,771 8.8	46,342	44,137	2,205 5.7	47,877	43,163	4,714 9.8
DOUGLAS	1,093	1,026	67 6.1	1,108	1,042	66 6.0	1,084	981	103 9.5
GILLIAM	3,710	3,200	510 13.7	3,713	3,318	395 10.6	3,738	3,279	459 12.3
GRANT	3,649	3,336	313 8.6	3,703	3,407	296 8.0	3,875	3,271	604 15.7
HARNEY	10,955	10,085	870 7.9	11,335	10,473	862 7.6	11,390	10,455	935 8.2
HOOD RIVER	7,701	7,117	584 7.6	7,831	7,277	554 7.1	7,582	7,019	563 7.4
JEFFERSON	32,872	30,212	2,660 8.1	32,786	30,242	2,544 7.7	31,700	29,211	2,489 8.0
JOSEPHINE	29,961	27,253	2,728 9.1	30,142	27,471	2,671 8.9	28,737	26,823	1,914 6.7
KLAMATH	3,464	3,071	393 11.3	3,507	3,115	392 11.2	3,423	3,039	384 11.2
LAKE	21,606	19,880	1,726 7.8	21,614	19,907	1,707 7.9	22,119	20,156	1,963 8.9
LINCOLN	51,636	47,237	4,399 8.5	51,935	46,998	4,937 9.5	51,672	46,575	5,097 9.9
LINN	15,066	13,641	1,425 9.3	15,572	14,206	1,366 8.9	15,369	13,920	1,449 9.4
MALHEUR	5,255	4,658	597 11.4	5,208	4,897	321 6.1	5,251	4,706	545 10.4
MORROW	639	647	8 1.2	624	621	3 0.5	621	629	8 1.3
SHERMAN	12,060	11,241	819 6.8	12,296	11,470	826 6.7	11,913	11,112	801 6.7
TILLAMOOK	36,086	34,316	1,770 4.9	36,741	35,864	877 2.4	37,741	34,176	3,565 9.4
UMATILLA	12,579	11,711	868 6.9	12,585	11,825	760 6.0	12,477	11,552	925 7.5
UNION	3,352	3,046	306 9.1	3,344	3,070	274 8.2	3,227	2,802	425 13.0
WALLOWA	11,540	10,354	1,186 10.3	11,636	10,407	1,229 10.6	11,310	10,034	1,276 11.3
WASCO	597	552	45 7.5	611	571	40 6.5	597	535	62 10.4
WHEELER									

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 (2) Workers involved in labor disputes are included among the employed. Total employment also includes agricultural workers and nonagricultural self-employed, unpaid family and domestic workers and nonfarm wage and salary employment adjusted for duplicate job holding and commuting.  
 (3) Preliminary.  
 (4) Revised.  
 (5) Portland-Vancouver, OR-WA PMSA includes Clackamas, Columbia, Multnomah, Washington, and Yamhill counties in Oregon and Clark County in Washington.  
 (6) Corvallis MSA includes Benton County.  
 (7) Eugene-Springfield MSA includes Lane County.  
 (8) Medford-Ashland MSA includes Jackson County.  
 (9) Salem MSA includes Marion and Polk counties.

Next Release: March 4, 2005

Contact: Kathi Ribicki (503) 947-1288  
 Katri.Ribicki@state.or.us



OREGON LABOR FORCE AND UNEMPLOYMENT BY AREA (1)(2)  
(Net Seasonally Adjusted)

	November 2004 (3)				October 2004 (4)				November 2003			
	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL	UNEMPLOYMENT RATE	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL	UNEMPLOYMENT RATE	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL	UNEMPLOYMENT RATE
UNITED STATES (THOUSANDS) U.S. SEASONALLY ADJUSTED	148,246	140,581	7,665	5.2	147,978	140,447	7,531	5.1	146,969	138,700	8,269	5.6
STATE OF OREGON OREGON SEASONALLY ADJUSTED	1,861,707	1,736,816	124,791	6.7	1,843,516	1,725,654	117,662	6.4	1,847,144	1,712,394	134,720	7.3
PORTLAND-VANCOUVER, OR-WA PMSA (5)	1,090,962	1,021,312	69,650	6.4	1,076,546	1,008,740	68,206	6.3	1,087,744	1,006,813	80,931	7.4
CORVALLIS MSA (6)	43,103	41,595	1,508	3.5	41,482	40,110	1,372	3.3	42,652	41,098	1,554	3.6
EUGENE-SPRINGFIELD MSA (7)	174,098	162,782	11,286	6.5	170,792	160,083	10,709	6.3	172,010	159,939	12,071	7.0
MEDFORD-ASHLAND MSA (8)	100,842	95,039	5,803	5.8	99,724	94,133	5,591	5.6	96,826	91,168	5,658	5.9
SALEM MSA (9)	181,561	168,892	12,669	7.0	182,007	170,576	11,431	6.3	181,334	168,166	13,148	7.3
BAKER	7,334	6,771	563	7.7	7,217	6,753	464	6.4	7,287	6,671	616	8.5
CLATSOP	18,642	17,588	1,054	6.7	18,553	17,533	1,020	5.5	18,360	17,214	1,146	6.4
COOS	28,760	26,319	2,441	8.5	28,313	26,035	2,278	8.0	28,193	25,842	2,351	8.3
CROOK	7,681	7,069	612	8.7	7,638	7,057	581	7.6	7,538	6,838	700	9.3
CURRY	9,149	8,571	578	6.3	9,271	8,823	448	4.8	9,080	8,449	641	7.1
DESCHUTES	70,844	66,406	4,438	6.4	69,828	65,665	4,163	5.7	69,271	64,434	4,837	7.0
DOUGLAS	48,377	44,207	4,170	8.6	47,715	43,821	3,894	8.2	47,749	43,245	4,504	9.4
GILLIAM	1,114	1,049	65	5.8	1,109	1,060	49	4.4	1,100	1,026	74	6.7
GRANT	3,746	3,253	493	10.6	3,703	3,463	240	6.5	3,809	3,383	426	11.2
HARNEY	3,679	3,394	285	8.0	3,741	3,478	262	7.0	3,659	3,301	358	9.8
HOOD RIVER	11,386	10,463	923	8.1	13,037	12,179	858	6.6	11,065	10,031	1,034	9.4
JEFFERSON	7,814	7,277	537	6.9	7,817	7,369	428	5.5	7,625	7,111	514	6.7
JOSEPHINE	32,617	30,159	2,458	7.5	32,529	30,160	2,369	7.3	31,710	29,317	2,393	7.5
KLAMATH	30,061	27,480	2,581	8.7	29,930	27,612	2,318	7.7	29,529	26,709	2,820	9.5
LAKE	3,508	3,125	383	10.8	3,443	3,154	289	8.4	3,359	3,040	319	9.5
LINCOLN	21,602	19,919	1,683	7.8	21,319	19,765	1,554	7.3	22,109	20,188	1,921	8.7
LINN	51,904	46,970	4,934	9.5	51,963	47,354	4,609	8.9	51,759	46,558	5,201	10.0
MALHEUR	15,203	14,193	1,010	6.6	15,599	14,592	1,007	6.5	15,580	14,343	1,237	7.9
MORROW	5,175	4,862	313	6.0	5,118	4,721	397	7.8	5,121	4,609	512	10.0
SHERMAN	916	814	102	11.1	905	829	76	8.4	923	816	111	11.9
TILLAMOOK	12,291	11,462	819	6.7	12,250	11,544	706	5.8	12,004	11,294	710	5.9
UMATILLA	39,676	35,873	3,803	7.2	39,322	37,086	2,233	5.7	37,936	34,995	2,941	7.8
UNION	12,583	11,637	946	7.6	12,526	11,867	659	5.3	12,486	11,737	749	6.0
WALLOWA	3,331	3,058	273	8.2	3,408	3,216	193	5.7	3,253	2,959	294	9.0
WASCO	11,591	10,395	1,196	10.4	11,569	10,573	996	8.5	11,545	10,297	1,248	10.8
WHEELER	604	569	35	5.8	599	570	29	4.8	600	546	54	9.0

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Contact: Kathi Riddell (503) 947-1266  
 KATHI.RIDDELL@WORKSOURCE.OREGON.GOV



OREGON LABOR FORCE AND UNEMPLOYMENT BY AREA (1)(2)  
(Not Seasonally Adjusted)

	October 2004 (3)				September 2004 (4)				October 2003			
	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL	UNEMPLOYMENT RATE	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL	UNEMPLOYMENT RATE	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL	UNEMPLOYMENT RATE
UNITED STATES (THOUSANDS) U.S. SEASONALLY ADJUSTED	147,978	140,447	7,531	5.1	147,186	139,841	7,345	5.1	146,787	138,619	8,169	5.6
STATE OF OREGON OREGON SEASONALLY ADJUSTED	1,843,447	1,725,578	117,869	6.4	1,835,877	1,715,956	120,011	6.5	1,852,712	1,720,622	132,090	7.1
PORTLAND-VANDOUVER	1,077,142	1,008,700	68,442	6.4	1,071,335	1,001,637	69,698	6.5	1,087,761	1,003,814	83,947	7.7
OR-WA PMSA (5)	41,251	38,878	2,373	5.8	38,877	38,470	407	1.0	41,988	40,114	1,874	4.5
CORVALLIS MSA (6)	171,259	160,492	10,767	6.3	167,290	156,342	10,948	6.5	171,065	160,077	11,000	6.4
EUGENE-SPRINGFIELD MSA (7)	100,058	94,460	5,598	5.6	95,069	89,380	5,700	5.9	97,492	91,854	5,638	5.8
MEDFORD-ASHLAND MSA (8)	180,752	169,357	11,395	6.3	182,866	170,812	11,874	6.5	184,732	172,280	12,472	6.8
SALEM MSA (9)	7,237	6,770	467	6.5	7,314	6,865	449	6.1	7,226	6,701	525	7.3
BAKER	16,645	17,824	1,021	5.5	18,761	17,708	1,053	5.6	18,599	17,480	1,089	5.9
CLATSOP	28,285	25,998	2,287	8.1	28,333	25,995	2,338	8.3	27,958	25,735	2,223	8.0
COOS	7,636	7,058	578	7.6	7,788	7,216	572	7.3	7,856	7,391	465	5.9
CROOK	9,262	8,817	445	4.8	9,214	8,752	462	5.0	9,194	8,672	522	5.7
CURRY	88,092	85,728	2,364	2.7	89,590	86,894	2,696	3.0	89,554	86,168	3,386	3.8
DESCHUTES	47,652	43,945	3,707	7.7	47,844	43,807	4,037	8.4	47,448	43,198	4,250	9.0
DOUGLAS	1,062	1,046	16	1.5	1,148	1,087	61	5.3	1,086	1,020	66	6.1
GILLIAM	3,716	3,477	239	6.4	3,732	3,488	244	6.5	3,790	3,510	280	7.4
GRANT	3,745	3,482	263	7.0	3,792	3,587	205	5.4	3,737	3,413	324	8.7
HARNEY	13,041	12,178	863	6.6	13,210	12,522	688	5.2	12,969	12,154	845	6.9
HOOD RIVER	7,828	7,399	429	5.5	7,905	7,479	426	5.4	7,785	7,285	446	5.8
JEFFERSON	32,403	30,041	2,362	7.3	32,169	29,809	2,360	7.3	32,067	29,714	2,343	7.3
JOSEPHINE	30,114	27,812	2,302	7.6	29,238	27,015	2,223	7.6	29,549	27,009	2,540	8.6
KLAMATH	3,446	3,160	286	8.3	3,573	3,305	268	7.5	3,354	3,115	239	7.1
LAKE	21,304	19,746	1,558	7.3	21,544	20,062	1,482	6.9	22,323	20,619	1,704	7.6
LINCOLN	52,045	47,416	4,629	8.9	51,623	47,054	4,569	8.9	52,830	47,774	5,056	9.6
LINN	15,844	14,833	1,011	6.5	15,448	14,245	1,203	7.8	16,147	15,059	1,048	6.5
MAHEUR	5,127	4,731	396	7.7	5,268	4,966	302	5.7	5,021	4,630	391	7.8
MORROW	903	830	73	8.1	928	847	81	8.7	933	832	101	10.8
SHERMAN	12,147	11,441	706	5.8	12,259	11,588	673	5.5	12,026	11,347	679	5.6
TILLAMOOK	30,347	27,896	2,451	8.1	30,169	27,500	2,669	8.9	30,622	28,381	2,241	7.4
UMATILLA	12,552	11,899	653	5.5	12,319	11,668	651	5.3	12,531	11,908	623	5.0
UNION	3,399	3,207	192	5.6	3,347	3,195	152	4.5	3,363	3,107	256	7.6
WALLOWA	11,565	10,569	996	8.6	12,077	11,079	998	8.3	11,787	10,897	890	7.6
WASCO	500	574	74	14.8	585	559	26	4.4	606	552	44	7.3
WHEELER												

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 (9) Salem MSA includes Marion and Polk counties.

Contact: Keith Riddick (503) 847-1266  
 keith.riddick@state.or.us



**OREGON LABOR FORCE AND UNEMPLOYMENT BY AREA (1)(2)**  
(Not Seasonally Adjusted)

	September 2004 (3)			August 2004 (4)			September 2003		
	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT RATE	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT RATE	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT RATE
UNITED STATES (THOUSANDS) U.S. SEASONALLY ADJUSTED	147,186	139,841	7,545 5.1	148,166	140,226	7,940 5.4	146,166	137,731	8,436 5.8
STATE OF OREGON OREGON SEASONALLY ADJUSTED	1,835,267	1,715,090	120,177 6.5	1,871,104	1,743,251	127,853 7.4	1,852,373	1,714,419	137,954 7.4
PORTLAND-VANCOUVER, OR-WA PMSA (5)	1,098,106	999,206	69,900 6.1	1,090,215	1,015,342	74,873 6.8	1,085,915	997,539	88,376 8.1
CORVALLIS MSA (6)	40,114	38,683	1,431 3.5	41,056	39,582	1,474 3.6	40,569	38,915	1,654 4.1
EUGENE-SPRINGFIELD MSA (7)	167,340	156,345	10,995 6.6	169,595	156,089	11,466 6.8	167,864	155,253	12,611 7.5
MEDFORD-ASHLAND MSA (8)	99,019	93,282	5,737 5.8	99,137	92,490	6,647 6.7	97,736	91,618	6,118 6.3
SALEM MSA (8)	182,996	171,118	11,878 6.5	189,103	176,202	12,901 6.8	185,903	173,270	12,633 6.8
BAKER	7,365	6,905	460 6.1	7,832	7,157	675 8.6	7,343	6,793	550 7.5
CLATSOP	16,719	17,879	1,040 5.6	16,904	17,943	961 5.1	16,610	17,553	1,057 5.7
COOS	28,351	26,004	2,347 8.3	28,778	26,287	2,491 8.7	27,997	25,813	2,384 8.5
CROOK	7,618	7,244	374 7.3	7,969	7,338	630 7.9	7,783	7,109	674 8.7
CURRY	9,244	8,783	461 5.0	9,440	8,989	441 4.7	9,149	8,645	504 5.5
DESCHUTES	69,723	66,020	3,703 5.8	71,459	67,479	3,980 5.6	68,599	64,239	4,360 6.4
DOUGLAS	47,947	49,502	4,045 8.4	49,389	44,108	4,281 8.8	47,701	43,257	4,444 9.3
GILLIAM	1,152	1,091	61 5.3	1,134	1,089	45 4.0	1,132	1,071	61 5.4
GRANT	3,794	3,554	240 6.3	3,822	3,587	235 6.1	3,862	3,657	205 5.3
HARNEY	3,814	3,576	238 6.2	3,651	3,606	45 1.2	3,802	3,462	340 8.9
HOOD RIVER	13,247	12,854	393 2.9	12,895	11,871	1,025 7.8	13,228	12,413	815 6.2
JEFFERSON	7,903	7,478	425 5.4	8,427	7,949	478 5.7	7,890	7,422	468 5.8
JOSEPHINE	32,247	29,889	2,358 7.3	32,724	30,219	2,505 7.7	31,848	29,320	2,528 7.9
KLAMATH	29,262	27,048	2,213 7.6	29,962	27,205	2,757 9.4	29,123	26,669	2,454 8.4
LAVE	3,591	3,322	269 7.5	3,620	3,345	275 7.6	3,528	3,310	218 6.2
LINCOLN	21,631	20,143	1,488 6.9	22,146	20,673	1,473 6.7	22,345	20,653	1,692 7.6
LINN	51,423	46,817	4,606 9.0	52,851	47,821	4,830 9.2	52,656	47,265	5,403 10.3
MALHEUR	15,372	14,307	1,065 6.9	15,518	14,100	1,418 9.1	16,143	15,119	1,024 6.3
MORROW	5,280	4,875	405 7.7	5,219	4,785	434 8.3	5,092	4,732	360 7.1
SHERMAN	934	852	82 8.8	957	871	86 9.0	954	860	94 9.9
TILLAMOOK	12,312	11,632	680 5.5	12,551	11,899	652 5.3	12,248	11,587	661 5.4
UMATILLA	39,298	36,996	2,213 5.6	40,546	37,954	2,592 6.4	38,564	36,291	2,273 5.9
UNION	12,396	11,740	656 5.3	12,807	12,157	650 5.1	12,333	11,720	613 5.0
WALLOWA	3,578	3,397	182 5.1	3,696	3,496	200 5.4	3,459	3,243	216 6.2
WASCO	12,072	11,078	994 8.2	12,706	11,671	1,037 8.2	12,279	11,131	1,148 9.3
WHEELER	579	555	24 4.1	584	565	19 3.3	630	574	56 7.4

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(3) Preliminary.  
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OREGON LABOR FORCE AND UNEMPLOYMENT BY AREA (1)(2)  
(Not Seasonally Adjusted)

	August 2004 (3)			July 2004 (4)			August 2003		
	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT RATE	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT RATE	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT RATE
UNITED STATES (THOUSANDS) U.S. SEASONALLY ADJUSTED	148,186	140,226	7.94	149,217	140,700	8.518	148,967	138,137	6.0
STATE OF OREGON OREGON SEASONALLY ADJUSTED	1,870,870	1,743,124	127.848	1,877,185	1,754,890	122.505	1,883,885	1,736,885	7.9
PORTLAND-VANCOUVER, OR-WA PMSA (5)	1,088,717	1,014,668	75.048	1,082,680	1,020,510	72.180	1,101,578	1,009,026	8.4
CORVALLIS MSA (6)	41,024	39,532	1.492	40,688	39,280	1.418	41,575	39,851	4.1
EUGENE-SPRINGFIELD MSA (7)	189,474	189,011	11.463	189,240	189,277	10.983	170,134	156,908	7.8
MEDFORD-ASHLAND MSA (8)	88,259	82,623	6.636	88,565	82,341	6.224	88,843	81,904	7.0
SALEM MSA (9)	189,480	178,573	12.907	180,262	177,949	12.303	191,645	177,766	7.2
BARBER	7,619	7,146	473	7,659	7,181	478	7,573	7,023	7.3
CLATSOP	18,876	17,819	957	18,823	17,838	985	18,829	17,775	5.6
COOS	28,777	26,283	2,494	28,583	26,189	2,394	28,332	25,858	8.7
CROOK	7,940	7,308	632	7,764	7,189	575	7,886	7,195	8.9
CURRY	9,424	8,892	432	9,528	9,060	438	9,436	8,874	6.0
DESCHUTES	71,489	67,500	3,989	71,280	67,512	3,768	70,176	65,681	6.4
DOUGLAS	48,374	44,098	4,276	48,330	44,132	4,198	48,534	43,829	9.7
GILLIAM	1,126	1,081	45	1,120	1,078	44	1,121	1,059	5.5
GRANT	3,835	3,579	256	3,789	3,543	246	3,902	3,596	7.8
HARNEY	3,851	3,607	244	3,857	3,635	222	3,798	3,444	9.3
HOOD RIVER	12,786	11,771	1,027	13,338	12,405	934	12,774	11,483	10.3
JEFFERSON	8,403	7,924	478	8,263	7,822	441	8,382	7,858	6.4
JOSEPHINE	32,678	30,179	2,498	32,531	30,161	2,370	32,183	29,426	8.6
KLAMATH	29,672	27,328	2,346	29,346	27,014	2,331	28,228	26,637	8.9
LAKE	3,614	3,338	276	3,586	3,332	254	3,482	3,241	6.9
LINCOLN	22,357	20,881	1,486	22,410	20,940	1,470	23,029	21,259	7.7
LINN	52,413	47,588	4,825	52,187	47,568	4,618	53,488	47,742	10.7
MAJHEUR	15,382	14,096	1,286	15,352	13,974	1,378	15,856	14,815	7.8
MORROW	5,187	4,754	433	5,220	4,625	595	5,091	4,649	8.7
SHERMAN	957	870	87	920	841	79	981	868	11.5
TELAMOOK	12,546	11,878	670	12,466	11,821	645	12,210	11,526	5.6
UMATILLA	40,814	39,257	2,557	40,401	37,745	2,656	40,278	37,898	6.4
UNION	12,742	12,090	652	12,837	12,307	630	12,983	12,288	5.4
WALLOWA	3,711	3,509	202	3,691	3,468	225	3,595	3,349	8.8
WASCO	12,728	11,683	1,085	13,359	12,189	1,169	12,667	11,300	10.8
WHEELER	580	553	27	586	554	32	598	553	7.2

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OREGON LABOR FORCE AND UNEMPLOYMENT BY AREA (1)(2)  
(Not Seasonally Adjusted)

	July 2004 (3)			June 2004 (4)			July 2003		
	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL RATE	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL RATE	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL RATE
UNITED STATES (THOUSANDS) U.S. SEASONALLY ADJUSTED	148,217	140,700	8.518	148,478	139,861	8.616	147,822	138,503	9.310
STATE OF OREGON OREGON SEASONALLY ADJUSTED	1,876,745	1,754,513	122.232	1,871,031	1,742,962	128.069	1,863,959	1,735,931	188.028
PORTLAND-VANCOUVER									
OR-WA PMSA (5)	1,092,712	1,020,600	72.112	1,067,160	1,013,149	6.977	7,007	7,007	593
CORVALLIS MSA (6)	40,957	39,652	1,405	41,825	40,415	1,410	41,423	39,553	1,870
EUGENE-SPRINGFIELD MSA (7)	189,208	159,313	10,895	172,748	181,368	11,362	170,423	156,396	14,027
MEDFORD-ASHLAND MSA (8)	98,431	92,271	6,160	99,947	93,505	6,442	97,816	90,305	7,511
SALEM MSA (9)	189,583	177,330	12,253	188,195	175,098	13,097	191,613	176,597	14,616
BAKER	7,662	7,184	478	7,489	6,977	512	7,590	7,007	583
CLATSOP	19,007	18,029	978	19,108	18,095	1,013	18,765	17,582	1,173
COOS	28,422	26,033	2,389	28,701	26,233	2,468	28,129	25,475	2,654
CROOK	7,797	7,220	577	7,886	7,257	629	7,791	6,988	783
CURRY	9,526	9,111	417	9,438	8,959	479	9,342	8,758	583
DESCHUTES	71,290	67,476	3,755	71,228	67,132	4,096	70,339	65,428	4,911
DOUGLAS	48,139	43,974	4,165	48,326	43,901	4,425	48,550	43,501	5,049
GILLIAM	1,117	1,073	44	1,046	1,008	38	1,092	1,033	59
GRANT	3,900	3,558	242	3,895	3,516	339	3,959	3,605	354
HARNEY	3,948	3,626	222	3,780	3,520	260	3,860	3,516	344
HOOD RIVER	13,346	12,411	935	11,945	10,961	1,084	13,186	12,132	1,054
JEFFERSON	8,263	7,825	438	8,247	7,794	453	8,416	7,827	589
JOSEPHINE	32,480	30,168	2,322	32,673	30,302	2,371	32,300	29,402	2,898
KLAMATH	29,305	27,002	2,303	29,653	27,078	2,575	29,212	26,495	2,717
LAKE	3,591	3,338	253	3,558	3,258	300	3,516	3,238	279
LINCOLN	22,360	20,900	1,460	22,202	20,518	1,583	23,230	21,296	1,934
LINN	51,895	47,390	4,605	51,824	46,807	5,017	53,031	46,984	6,047
MAJHEUR	15,370	14,011	1,359	15,246	13,909	1,437	16,550	14,399	2,151
MORROW	5,218	4,825	594	5,285	4,866	369	5,047	4,492	555
SHERMAN	922	842	80	938	866	62	963	829	134
TILLAMOOK	12,447	11,808	639	12,238	11,571	667	11,911	11,188	723
TUMWATER	40,450	37,786	2,664	40,193	37,626	2,567	39,887	36,642	3,045
UNION	12,918	12,293	625	12,575	11,896	689	13,231	12,490	741
WALLOWA	3,696	3,488	227	3,589	3,294	295	3,620	3,341	278
WASCO	18,380	18,194	1,186	18,658	18,500	74	18,900	18,350	550
WHEELER	591	558	33	604	563	41	586	545	41

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OREGON LABOR FORCE AND UNEMPLOYMENT BY AREA (1)(2)  
(Not Seasonally Adjusted)

	June 2004 (3)			May 2004 (4)			June 2003		
	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL RATE	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL RATE	CIVILIAN LABOR FORCE	TOTAL EMPLOYMENT	UNEMPLOYMENT TOTAL RATE
UNITED STATES (THOUSANDS) U.S. SEASONALLY ADJUSTED	148,478	159,061	6.6	146,659	158,867	5.3	148,117	158,468	6.5
STATE OF OREGON OREGON SEASONALLY ADJUSTED	1,870,815	1,742,901	6.8	1,873,043	1,751,110	6.5	1,891,867	1,728,588	8.5
PORTLAND-VANCOUVER, OR-WA PMSA (5)	1,064,938	1,011,611	6.8	1,096,344	1,026,410	6.4	1,107,900	1,006,596	9.1
CORVALLIS MSA (6)	41,766	40,305	3.4	42,290	40,932	3.2	42,075	40,226	4.4
EUGENE-SPRINGFIELD MSA (7)	172,557	161,215	6.6	173,872	163,116	6.2	173,594	165,115	8.3
MEDFORD-ASHLAND MSA (8)	100,172	93,748	6.4	100,026	94,085	5.9	98,903	91,012	6.0
SALEM MSA (9)	166,613	173,508	6.9	163,962	171,617	6.7	169,327	174,105	6.0
BAKER	7,469	8,878	5.1	7,548	7,026	6.9	7,472	6,853	8.3
CLATSOP	19,032	18,024	5.3	18,814	17,837	5.2	18,677	17,418	6.7
COOS	28,711	28,247	8.6	28,873	26,676	8.0	28,509	25,915	9.1
CROOK	7,916	7,283	6.3	7,802	7,201	7.7	7,925	7,072	10.8
CURRY	9,463	8,967	5.0	9,300	8,838	6.2	9,151	8,562	6.4
DESCHUTES	71,308	67,226	4.8	70,489	66,581	5.6	70,162	64,827	7.5
DOUGLAS	48,485	44,063	9.1	48,414	44,306	8.5	48,458	43,167	10.9
GILLIAM	1,065	1,017	3.8	1,095	1,044	4.7	1,063	868	6.2
GRANT	3,915	3,477	3.8	3,755	3,393	6.6	3,911	3,550	9.2
HARNEY	3,778	3,516	2.6	3,807	3,511	2.8	3,771	3,386	10.2
HOOD RIVER	11,859	10,871	9.1	11,053	10,114	9.8	12,016	10,601	11.8
JEFFERSON	8,265	7,807	4.8	8,187	7,749	5.3	8,358	7,734	7.5
JOSEPHINE	32,766	30,440	2.3	32,621	30,450	2.1	32,733	29,819	8.9
KLAMATH	29,698	27,136	2.5	29,691	27,187	2.4	29,846	27,123	8.1
LAKE	3,588	3,266	3.2	3,459	3,135	3.4	3,556	3,234	9.0
LINCOLN	22,176	20,989	1.5	22,198	20,610	1.5	22,321	20,504	8.1
LANE	51,879	49,855	9.7	51,886	47,206	9.0	52,801	46,450	11.7
MAJHEUR	15,330	14,022	1.0	15,379	13,876	9.8	15,899	14,234	10.5
MORROW	5,306	4,911	3.9	5,116	4,888	4.2	5,313	4,832	9.1
SHERMAN	833	852	8.1	825	851	7.4	1,008	873	13.4
TILLAMOOK	12,330	11,859	6.7	12,398	11,734	6.2	12,150	11,361	6.5
UMATILLA	40,127	37,605	2.5	39,610	37,120	2.4	39,340	36,431	7.4
UNION	12,568	11,908	6.0	12,728	12,051	6.7	12,857	12,083	7.4
WALLOWA	3,580	3,288	2.9	3,497	3,173	3.3	3,614	3,285	9.0
WASCO	15,641	14,487	1.5	12,028	10,938	9.0	15,968	14,396	10.0
WHEELER	802	561	4.1	612	578	3.4	585	547	8.1

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APR 07 2006

2000039

SUBJECT: FSP – Oregon Request to Waive 7 CFR 273.24

TO: Dennis Stewart, Regional Director  
Food Stamp Program  
Western Region

This is in response to your e-mail memorandum of March 14, 2006, forwarding the Oregon State Agency's request for a statewide extension and modification of their ABAWD waiver, 2000039, due to a 36-month unemployment rate that exceeds the national average by 20 percent. Oregon's statewide unemployment rate is 7.2 percent for the 36-month period, January 2003 through December 2005.

Our response is attached. If you have any questions, please contact Jennie Nelson of my staff at (703) 305-2446.

*Patrick Waldron*

*Harriet Kornegay*  
Assistant Branch Chief  
Certification Policy Branch  
Program Development Division

Attachment

cc: All Regions w/attachment  
Bob Dalrymple OANE  
PAD/QC  
David Young

FINAL:FNS:FSP:PDD:CPB:JNELSON:4/7/06:je  
DIR:I:CPB:WAIVER: OR ABAWD (Extension & Modification.) FY2006

Symbol	Surname	Date	Symbol	Surname	Date
PDD-63	J. Nelson	4/7/06			
\$/PDD-100	P. Waldron	4/7/06			

OFFICIAL RECORD COPY

## WAIVER RESPONSE

1. **Waiver serial number:** 2000039
2. **Type of request:** Extension and Modification
3. **Primary regulation citation:** 7 CFR 273.24
4. **Secondary regulation citation, if any:** N/A
5. **State:** Oregon
6. **Region:** Western
7. **Regulatory requirements:** 7 CFR 273.24(b) and Section 6(o) of the Food Stamp Act of 1977, provide that no individual, who is able bodied without a dependent (ABAWD), shall be eligible to participate in the Food Stamp Program as a member of any household if, during the preceding 36-month period, the individual received food stamp benefits for not less than 3-months (consecutive or otherwise).

7 CFR 273.24(f) and Section 6(o)(4) of the Food Stamp Act of 1977, allow the State the opportunity to request a waiver when it is determined that the area in which the individual resides has an unemployment rate of more than 10 percent; or there are not sufficient jobs to provide employment for the individuals.

8. **Proposed alternative procedures:** Oregon is requesting a statewide waiver extension and modification of their current ABAWD waiver #2000039 because the entire State is presently exempt due to a 36-month unemployment rate that exceeds the national average by 20 percent. Oregon's unemployment rate for January 2003 through December 2005 is 7.3 percent which is 20 percent greater than the 5.5 percent of the national unemployment rate for the same time period. Oregon request is supported by data taken from the Oregon Employment Department website (data attached shows the lack of sufficient jobs).
9. **Action and reason for approval or denial:** We are approving a statewide waiver for Oregon because its unemployment rate for calendar years 2003-2005 exceeded the national average by 20 percent. The average national unemployment rate for calendar years 2003-2005 was 5.5 percent, which inflates to 6.6 percent when increased by 20 percent ( $5.5 \times .120 = 6.6$ ). During the 36 months of calendar years 2003-2005, the State's monthly unemployment rate averaged 7.2 percent.  $4802194$  (unemployed) /  $66714546$  (labor force) = 7.2.

10. **Regulatory or legislative basis for action:** This waiver is approved pursuant to 7 CFR 273.24(f)(1)(ii), which allows FNS to waive the applicability of the work requirement provision of 7 CFR 273.24 for any group of individuals in the State if FNS determination that the area in which the individuals reside does not have a sufficient number of jobs to provide employment for the affected individuals, or the areas exceeded the national average unemployment average by 20 percent for 24 consecutive months.
11. **Conditions and reasons:** N/A
12. **Information required for extension:** Please submit supporting unemployment data that relies on standard BLS data/or methods and data that relies on indicating a lack of sufficient jobs. Please show calculations for unemployment rate averages over the 12-month or 24-month time frames.
13. **Expiration date:** The waiver is approved effective May 1, 2006 through April 30, 2008.
14. **Limitation on regional office approval of like requests:** This waiver is limited to the Oregon State Agency.
15. **Quality Control Procedures:** N/A
16. **Date of national office action:**
17. **Date of State agency's request:** March 3, 2006
18. **Date of regional office transmittal to the national office:** March 14, 2006
19. **Date of regional transmittal to the state agency:**
20. **Date of implementation by State agency:**