



Food and Nutrition  
Service

1320 Braddock Place  
Alexandria, VA  
22314

May 24, 2023

**SUBJECT:** Pandemic Electronic Benefits Transfer Program (P-EBT)  
Approval of Guam's State Plan for Children in Child Care,  
School Year 2021-2022

**TO:** Jesus Mendoza  
Regional Administrator  
Western Regional Office

The Families First Coronavirus Response Act (P.L. 116-127; the Act), as amended, authorized a temporary assistance program for households with certain SNAP-enrolled children in child care during the public health emergency declared on January 27, 2020. Pursuant to the authority granted under Section 1101 of the Act, FNS approves Guam's enclosed plan to operate P-EBT for children in child care.

### **Summary of State's Plan**

The Guam Department of Public Health and the Guam Department of Education will issue P-EBT benefits through the Guam's Supplemental Nutrition Assistance Program (SNAP) EBT card system to households with eligible children. Guam's plan for SNAP-enrolled children in child care covers the months of August 2021 through May 2022.

Children in child care are eligible for benefits if they are enrolled in SNAP and their child care facility is closed or operating with reduced attendance or hours, or if they live in the area of a school that is closed or operating with reduced attendance or hours. Guam will use the best feasibly available data and USDA-approved simplifying assumptions to issue benefits in amounts that are tied as closely as possible to the number of days that eligible children do not receive a meal service through their covered child care facility.

At a minimum, Guam will identify all children under age 6 who are enrolled in SNAP in the benefit month. Guam will not issue child care benefits to any child for months after their SNAP enrollment ends. Finally, Guam will ensure that children who receive a benefit through P-EBT's child care component do not also receive a benefit through P-EBT's school component for the same month.

In addition, Guam will:

- identify SNAP-enrolled children under age 6,
- determine if there has been a statewide reduction in access to child care by comparing Child and Adult Care Food Program (CACFP) lunch claims since the start of SY 2021-2022 to the same months prior to the pandemic,
- issue an average monthly benefit to all eligible children statewide for the months Guam experienced a reduction in child care access:

- use the reduction in claims for August through December 2021 compared to August through December 2019 to calculate and issue benefits for August through December 2021,
- use the reduction in claims for January through May 2022 compared to January through February 2020 and March through May 2019 to calculate and issue benefits for January through May 2022,
- multiply the reduction in claims by 18 days (the average monthly number of instructional days for school children over the 10 months of the school year), and by \$8.28, to determine the average monthly benefit,
- provided USDA with Guam’s tentative average benefit for confirmation prior to issuing benefits,
- confirmed that lunch claims, for the most current months where complete data are available, have not returned to pre-pandemic levels before issuing benefits for those months or subsequent months,
- tentatively issue benefits for the entire school year in May 2023.

Finally, Guam will identify risks for improper payments and ensure a high level of integrity.

#### **Estimated Caseload and Value of P-EBT Benefits**

Guam will calculate monthly benefits for each eligible child in the household equal to the daily reimbursement for a free breakfast, lunch, and snack multiplied by the number of benefit days calculated as described in the State’s plan.

Guam estimates that it will issue \$3.1 million to approximately 5,800 SNAP-enrolled children in child care from August 2021 through May 2022.

#### **Release of Information**

Pursuant to Section 1101(e) of the Act, the Secretary hereby authorizes the release of the information necessary to carry out P-EBT in Guam. Section 1101(e) of the Act states, “Notwithstanding any other provision of law, the Secretary of Agriculture may authorize State educational agencies and school food authorities administering a school lunch program under the Richard B. Russell National School Lunch Act (42 U.S.C. 1751 et seq.) to release to appropriate officials administering the supplemental nutrition assistance program such information as may be necessary to carry out this section.”

#### **Plan Timetable and Revisions**

Guam will distribute benefits to households consistent with the timeframes identified in the State plan. Should Guam encounter challenges or delays that significantly impair its ability to implement the approved P-EBT plan or require substantive changes, the State must notify the FNS Regional Office as soon as possible. The FNS Regional Office will work with the State to identify reasonable solutions and review revised plans for approval or further revision.

**Civil Rights**

Guam will continue to comply with civil rights requirements, to include providing equal access to individuals with disabilities and individuals who are limited English proficient.

**Administrative Funds**

The Guam Department of Public Health will participate in a P-EBT Administrative Budget Planning process using the FNS-366(a) Program and Budget Summary. When the FNS-366(a) is finalized, that will determine the State's Administrative Grant level. However, the FNS-366(a), Program and Budget Summary, may be updated and revised as the State's operational plan evolves.

**Reporting**

The Guam Department of Public Health will complete the FNS-292B, the FNS-46, the FNS-388, and the FNS-778 reports in accordance with existing requirements.

FNS appreciates Guam's exceptional efforts to maintain children's access to nutritious meals, and understands that even as the nation recovers from this difficult time, State agencies and local program operators will still face any number of challenges. FNS stands ready to provide additional support as needed. If you have questions, please contact the FNS Western Regional Office.

Sincerely,

Cindy Long  
Administrator